

APR 16 1965

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## How and why...

The United States Central Intelligence Agency must hold the lid down on two simmering pots.

It must do the work of a secret agent abroad. And at home it must pacify its critics.

When President Johnson this week named a fellow Texan, Admiral William F. Raborn, to head the CIA, he had the domestic pot in mind.

Congress and most Americans glue a weather eye on secret budgets. They are uneasy about secret government of any kind. They know that even an open democracy must conduct secret business in today's cold-war world.

But it takes a man that Congress and the public can understand to run an outfit they are not permitted to understand. Washington observers think Admiral Raborn fills that bill.